Safety

Transportation
Accident
Prevention and
Emergency
Response
Involving
Conventional
Munitions and
Explosives

Headquarters
Department of the Army
Washington, DC
8 April 1991

Unclassified

SUMMARY of CHANGE

AR 385-14

Transportation Accident Prevention and Emergency Response Involving Conventional Munitions and Explosives

This regulation incorporates all aspects of DOD Directive6055.13. Specifically, itincludes--

- o Contractor shipping requirements (para 1-4).
- o Accident prevention procedures (para 1-5).
- o Emergency response requirements and procedures(chap 2 and fig 2-1).
- o On-scene accident responsibility (para 2-2).
- o Accident site cleanup requirements (para 2-5).
- o Accident investigation and reporting (paras 2-6and 2-7).

Effective 8 May 1991

Safety

Transportation Accident Prevention and Emergency Response Involving Conventional Munitions and Explosives

By Order of the Secretary of the Army:

CARL E. VUONO General, United States Army Chief of Staff

Official:

MILTON H. HAMILTON Administrative Assistant to the Secretary of the Army

History. This UPDATE printing publishes a revision of this publication. Becausethe publication has been extensively revised, the changed portions have notbeen highlighted. This publication has been reorganized to make it compatible with the Army electronic publishing database. No content has been changed.

Summary. This regulation updates emergency reporting and response requirements for

accidents involving conventional DOD munitions and explosives.It implements DOD Directive 6055.13, and includes additional U.S. Armyrequirements concerning accidents involving munitions and explosives. It alsoassigns responsibilities for developing contractor training programs and formaintaining an aggressive accident prevention program.

Applicability. This regulation applies to the Active Army, the Army NationalGuard, and the U.S. Army Reserve. In the event of mobilization, this regulationwill remain in effect.

Proponent and exception authority. Not used.

Army management control process. This regulation is not subject to the requirements of AR11–2. It does not contain internal control provisions.

Supplementation. Supplementation of this regulation and establishment of command and local forms are prohibited without prior approval from HQDA(DACS–SF), WASH DC 20310–0200.

Interim changes. Interim changes to this

regulation are not official unlessthey are authenticated by the Administrative Assistant to the Secretary of theArmy. Users will destroy interim changes on their expiration dates unlesssooner superseded or rescinded.

Suggested Improvements. The proponent agency of this regulation is the Office of the Director of the Army Staff. Users are invited to send comments and suggested improvements on DA Form 2028 (Recommended Changes to Publications and Blank Forms) directly to the Commander, U.S. Army Safety Center, ATTN:CSSC-PD, Fort Rucker, AL 36362–5363.

Distribution. Distribution of this publication is made in accordance with the requirements on DA Form 12–09–E, block number 3390, intended for command levels A, B, C, D, and E for Active Army, Army National Guard, and U.S. Army Reserve.

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^{*}This regulation supersedes AR 385-14, 16 July 1973.

RESERVED

Chapter 1 General

1-1. Purpose

- a. This regulation establishes policies, prescribes procedures, andassigns responsibilities for transportation accident prevention, andfor emergency response measures when a transportation accidentinvolving Department of Defense (DOD) conventional munitions and explosives occurs.
- b. This regulation applies to the transportation of DODconventional munitions and explosives. It does not apply to accidents orincidents involving the transportation of nuclear weapons, toxic-chemical agents, or radiological material.
- (1) For accidents involving the transportation of nuclear weapons, see AR 50-5, and AR 385-40.
- (2) For accidents involving toxic chemical agents, see AR 50-6, AR 385-40, and AR 385-61.
- (3) For accidents involving radioactive and fissionable material, other than weapons, see AR 55-355 and AR 385-40.
- c. This regulation applies to the following modes of transportation:
- (1) All commercial modes of transportation (that is, rail, motor-vehicle, air, and water).
- (2) All military motor vehicles, both administrative and tactical, transporting munitions and explosives on public highways, includingshipments by military carrier.
- (3) Explosives Ordnance Disposal (EOD) units will followestablished EOD procedures.

1-2. References

Required and related publications and referenced forms are listed inappendix A.

1-3. Explanation of abbreviations

Abbreviations used in this regulation are explained in the glossary. For the purpose of this regulation, a transportation accident orincident is an unplanned event involving DOD explosives orconventional ammunition during public transport. Such events may resultin—

- a. Fire, explosion, and other major property damage or conditions creating a public hazard.
 - b. National publicity due to the nature or magnitude of the event.
 - c. Adverse effect upon public confidence in the Army.

1-4. Responsibilities

- a. The Secretary of the Army serves as the DOD Executive Agentfor emergency response to transportation accidents involvingmunitions and explosives.
- b. The Assistant Secretary of the Army for Installations, Logistic-sand Environment (ASA(I,L&E)) exercises policy and programoversite for the Secretary of the Army.
- c. The Deputy Chief of Staff for Operations and Plans (DCSOP-S)has overall staff responsibility for emergency response supportprovided under this regulation.
- d. The Deputy Chief of Staff for Logistics (DCSLOG) isresponsible for general staff supervisionof—
- (1) Department of the Army transportation services required formovement of conventional ammunition and explosives.
 - (2) The Army EOD program.
- (3) Procurement instruments, to include a requirement thatshippers of munitions or explosives provide 24 hour emergency points of contact, with telephone numbers, for entry on the shippingdocuments.
- e. The Army Operations Center (AOC) will serve as the DOD-coordination center for emergency response to transportationaccidents in continental United States (CONUS) involving munitions and explosives.
 - (1) The AOC will determine the military installation nearest

- theaccident to be tasked to provide immediate assistance and/orsupport, and will notify the appropriate military department to contactthe installation.
- (2) The AOC will task the Forces Command (FORSCOM)Operations Center to arrange for EOD service/support from the nearestEOD unit regardless of the service affiliation.
- (3) The AOC will notify Headquarters, Military TrafficManagement Command (MTMC) and the Department of Transportation (DOT) of all transportation accidents involving munitions and explosives.
- f. The Commander in Chief (CINC) and commanding generals ofmajor Army commands (MACOMs) are responsible for establishing procedures to ensure that all accidents or incidents covered by this regulation are reported as required in paragraph 2–1.
- g. The CINC, FORSCOM, will arrange for EOD support, fromwithin the Army or other military services, so that it reaches theaccident scene within 4 hours of the initial FORSCOM request.
 - h. The Commander, MTMC, will—
- (1) Establish and maintain a program to evaluate thetransportation safety programs of commercial carriers of DOD munitions or explosives.
- (a) Ensure that commercial carriers and drivers meetqualifications established by the DOT and MTMC.
- (b) Review the adequacy of procedures used to prepare routingplans and sample actual plans.
- (c) Act quickly to ensure the safety of affected DOD munitionsand explosives shipments when unsatisfactory evaluation results are identified.
- (d) Notify the DOT Federal Highway Administration (Office of-Motor Carrier Safety) of unsatisfactory evaluation results.
- (2) Instruct commercial carriers concerning actions to be takenfollowing an accident involving DOD munitions and explosivesrequiring an emergency response. Disseminate the information to allDOD approved munitions carriers.
- (3) Instruct commercial carriers to notify the AOC immediately in the event of an accident involving DOD munitions or explosives, and DOD emergency response is required.
- (4) Develop a Memorandum of Understanding (MOU) betweenthe DOD and the Chemical Transportation Emergency Center-(CHEMTREC) and the National Response Center (NRC) for themutual exchange of information on transportation accidents involving DOD munitions and explosives.
 - (5) Provide input to the DOT Emergency Response Guide.
- (6) Establish commercial carrier and driver qualifications and supplementary training requirements, in cooperation with the DOT, for the transportation of DOD munitions and explosives. Drivers willcarry proof of required training or experience.
- (7) Coordinate with the Association of State Police, HighwayPatrol, Commercial Vehicle Safety Alliance, or other similarorganizations, to ensure accident prevention and emergency responsecooperation.
- *i.* Overseas commanders will ensure that the procedures requiredby this regulation are implemented, subject to host-nationrestrictions.
- j. Commanders of subordinate installations or activities, will—
- (1) Ensure the development and coordination of emergencyresponse planning with federal, state, local, and foreign governmentofficials, as appropriate.
- (2) After being informed of accidents/incidents by a carrier or byany other means, including news media reports, make the initial-report as required by paragraph 2–1.
- (3) Assist the carrier as instructed by the MACOM headquarters.
- (4) Ensure that the AOC and shipper 24 hour contact telephonenumbers are placed on DD Form 836 (Emergency Instructions forMotor Vehicle Drivers and Initial Responders) for all off-postshipments of munitions and explosives.
- k. The transportation officer initiating shipments of explosives orother dangerous articles by commercial carrier is responsible forfurnishing the carrier with written instructions on SF 1103 (U.-S.Government Bill of Lading), and DD Form 836 in accordance with AR55–355. Instructions will include addresses and telephone

numbers of the consignor and the AOC, so that the driver or carrier will knowwho to contact in the event of an accident or incident in which the carrier requires or requests military assistance.

l. The EOD team dispatched to the accident or incident scene, isresponsible for rendering the explosives cargo safe. Members of theEOD team involved in the operation will not be distracted from theirhazardous tasks to provide information or other assistance not related to their mission.

1-5. Policy

- a. It is Army policy to maintain an aggressive safety program toprevent accidents involving the transportation of munitions andexplosives, and to minimize the damaging effects of such accidentswhen they occur.
- b. Army representatives will respond as quickly as possible, when alerted, that an accident involving munitions or explosives hastaken place. In such cases, action will be promptly taken to preventloss of life, injury, and property damage; to maintain security; and tominimize public inconvenience.
- c. To prevent unfounded public alarm, accidents involvingmunitions and explosives during transportation will be reported promptlyand accurately to the AOC. This policy will enable the Army torender effective aid to minimize personal injury and property damage.

Chapter 2 Procedures

2-1. Emergency notification

The commander of an installation or activity first learning of anaccident/incident requiring DOD emergency response, willimmediately notify the AOC furnishing all information listed in paragraph2–7 that is known at the time. The telephone numbers for the AOCare: AUTOVON 227–0218, or Commercial (202) 697–0218, or Commercial collect (202) 528–8230.

- a. The telephonic report will be promptly confirmed by priority electronically transmitted message. The AOC message address is Headquarters, Department of the Army (HQDA) WASH DC/MOCS-AOC//
- b. The message will include the appropriate addresses listed infigure 2-1 as information addresses.

2-2. Emergency response

- a. Each Army installation will be prepared, at all times, todispatch a military representative (major or above), in uniform, directlyto the scene. This individual will serve as—
- (1) The DOD representative to the on-scene civilian officials responding to the incident.
- (2) The DOD military representative (remaining in charge ofmilitary activities at the scene until relieved by a designated militaryauthority).
- (3) The point-of-contact for other DOD teams preparing torespond.
- b. The supporting military installation will also providecommunications support and be prepared to provide public affairs, security (in accordance with AR 190-11 for sensitive and classifiedshipments) and legal support, as required and available, as a part of the DOD response to the accident.
- c. Response to the scene of an accident should be made asquickly and safely as possible, using the fastest mode oftransportation available at the time. The following goals are established:
- (1) Arrival of the military representative and the communicationselement at the accident scene not more than 2 hours fromnotification.
- (2) Arrival of the EOD team at the accident scene not more than 4hours from notification of the unit.

2-3. Response procedures

- a. The AOC will coordinate DOD response until the Serviceresponse organization is operational.
 - b. Notification procedures.
- (1) Shipping installations will have emergency telephonesmanned 24 hours a day (during shipments) to respond totransportation accidents involving DOD munitions or explosives. MACOMswill test their shipping installations annually to ensure that theemergency numbers are manned with knowledgeable and responsible individuals or with individuals having immediate access to personspossessing knowledge of hazards and characteristics of hazardousmaterials being shipped (when shipment is on the road).
- (2) Upon notification of an accident, the shipping installation willestablish and maintain voice communications with on-scene civilianofficials to assess the situation and provide accurate information andrecommendations (for example; public evacuation, toxicity, firehazard, and personal protective equipment). The shipping installationwill immediately notify the AOC at AUTOVON 227–0218; orCommercial (202) 697–0218.
- (3) For cases where shipping papers are not available at the site, on-scene emergency responders may contact the CHEMTREC(Commercial toll-free: (800) 424–9300); or the NRC (Commercialtoll-free: (800) 424–8802) for assistance with DOD munitions and explosives accidents, The CHEMTREC and the NRC will connectcallers with the AOC, as appropriate.
- (4) If on-scene assistance is required, the AOC will determine thenearest military installation and task the appropriate Service or-MACOM to provide emergency assistance and support.
- (5) The AOC will task FORSCOM to provide EOD support, asnecessary. The EOD unit will dispatch a response team and establishcontact with on-scene officials as soon as possible.
- (6) If needed, the AOC will also notify the NRC for any otherassistance such as U.S. Coast Guard or Federal EmergencyManagement Agency (FEMA) assistance that may be needed at the accidentsite.
- (7) Commercial carriers contracting with the DOD will beadvised that if they are notified of a transportation accident involvingDOD munitions or explosives requiring emergency response, theywill immediately notify the AOC.
- (8) Shipping papers (that is, the SF Form 1103 and DD Form836) will bear the 24 hour telephone numbers of the AOC and theshipping installation. (See AR 55–355.)
- (9) If the National Military Command Center (NMCC), one ofthe other military department operations centers, MTMC, a DODinstallation, an EOD unit, or any other DOD component is notified a transportation accident involving DOD munitions or explosives, and DOD emergency response is required, the AOC will be notified without delay.
- (10) The AOC will coordinate emergency response actions untilan appropriate Service response organization is formed andoperational. The AOC will transfer the coordination function to the Service response organization after it is functional.
- (11) If the shipment has been identified as Navy or Air Forceorigin, the AOC may transfer the response coordination function tothe designated center for munitions and explosives transportationaccidents (Naval Sea Systems Command Duty Officer, Commercial:(202) 692–2958 or AUTOVON: 222–2958; and Air ForceOperations Center, Commercial; (202) 697–6103 or AUTOVON:227–6103). The Army will assist the Navy, Air Force, and MarineCorps, and will provide the support requested by the controllingresponse coordination center.

2-4. Public affairs and security

- a. The nearest military installation should be prepared to providepublic affairs and security support to the accident site, as required,to allow emergency response personnel to accomplish their missionwithout delay. Public affairs guidance should be obtained from theshipping military department public affairs office in the Pentagon.
 - (1) Within the constraints of safety, security, and time, the

pressshould be allowed to take pictures and possibly interview themilitary representative.

- (2) A "response to query" approach, providing confirmed factualinformation, will usually suffice and common sense is the generalrule.
- b. Commanders will expeditiously provide copies of all pressreleases to the Chief of Public Affairs, HQDA, AUTOVON:227-4200, or Commercial: (202) 697-4200.

2-5. Accident site cleanup

- a. To minimize public inconvenience or hazard, the officer incharge should assist local civilian officials in arranging for cleanupof the accident site as quickly as possible.
- (1) After EOD personnel have certified the munitions or explosivessafe for movement, cleanup should be accomplished using theassistance of the carrier, the installation designated to provideon-scene support, and/or locally available commercial equipment.
- (2) Cleanup of munitions and explosives will be done only byqualified personnel.
- (3) The objective is to return the accident site to normal as soonas possible by shipping the munitions or explosives to theirdestination or to a designated support installation.
- b. Technical assistance and aid necessary for movement, salvage, demolition, neutralization, or other disposition of Army shipmentsbeing transported by commercial carriers will be in accordance withAR 55–355 or AR 75–15.
- c. The responsibility for determining whether a dangerous or explosive article is safe for movement, rests with the EOD officer at the scene.
- (1) Upon determination that there is no hazard, the EOD officerwill notify the military representative.
- (2) The military representative may then request dispositioninstructions from the designated support installation.
- d. The carrier, consignor, consignee, the response organization, and the commander in whose area the accident/incident occurred willbe advised of the disposition of the cargo.

2-6. Accident investigation

- a. The MTMC will assure that accidents involving ammunitionand explosive shipments by commercial carriers are investigated andthat suitable corrective or preventative measures are established toavoid recurrence.
- (1) Investigations for accident prevention purposes are encouraged. The Army will support but not duplicate investigations conducted by the National Transportation Safety Board (NTSB).
- (2) The Office of the Secretary of Defense (OSD) will task the Army to assist NTSB in conducting the investigations, as appropriate.
- b. Upon completion, reports of investigations will be forwarded-within 60 days, through the ASA(I,L&E) to the OSD Safety andOccupational Health Policy Directorate with an additional copy tothe Department of Defense Explosives Safety Board (DDESB) andMTMC.

2-7. Reporting

- a. Accident/Incident Involving Commercial Shipment of Explosives and Dangerous Materials, RCS CSGLD-1442. An initialreport will be forwarded by priority electronic means to the addresses indicated in figure 2-1. The report will include allinformation available at the time of submission. Notification will not be delayed awaiting receipt of detailed information.
 - (1) Section A. Report of accident or incident.
- (a) Name, organization, location, and telephone number of person reporting accident.
 - (b) Date and time of the accident.
 - (c) Exact location of the accident.
 - (d) Quantity and complete nomenclature of material involved.
 - (e) Description of property damage and personnel casualties.

- (f) Name of carrier involved and whether the carrier required orrequested military assistance.
- (g) Description of the accident, including type of accident (forexample, vehicle upset, vehicle collision, train derailment); anyindications of sabotage; condition of the cargo (whether there wasexplosion or a fire, whether it is safe to be moved and/or continuedto destination); and estimated property damage.
- (h) Whether technical assistance has been provided, if so, bywhich agency, civilian or military.
 - (i) Origin, destination, and priority of shipment, if known.
- (j) Whether the consignor and consignee have been advised.
- (k) Other pertinent information (that is, security requirement, press releases, potential danger to local inhabitants).
- (2) When the initial report does not contain all of above information, the commander of the activity furnishing technical assistance to the carrier will complete the information listed above and forward by electronic means to addresses in figure 2–1, after emergency actionat the accident scene has been completed.
- (3) Section B. Technical report of accident. This section isrequired only in those cases involving loss of life, serious injury, or loss or damage to DOD cargo that renders it unserviceable or unsafefor movement to its original destination. The report willinclude—
 - (a) The information prescribed in (1) above.
- (b) All known events or conditions that led up to the accident/incident, anything that may have contributed to it, and failure ofpersons or equipment, if known.
- (c) Detailed description of the kinds and quantities of explosives; lot numbers; time intervals between explosions, if measurable.
- (d) Description of barricades, if any, and effect upon explosives involved.
 - (e) Photographs, if available.
- (f) A drawing, map, or map overlay, when feasible, showing theradii of destruction; damage beyond economical repair; repairabledamage; glass breakage; location(s) of injured and deceased; type(s)and weight of missiles and fragments, and distance to which mostwere projected; distances between locations of explosions occurringat more than one place; and identification of transportationequipment involved.
- (g) Any indication that a portion of the cargo is missing orotherwise unaccounted for.
- *b.* Copies of the report will be submitted within 60 daysfollowing the accident to the MTMC, with applicable informationaddressees listed in figure 2–1.

Chairman

Department of Defense Explosives Safety Board

ATTN: DDESB-IK ALEX VA 22331-0600

MESSAGE ADDRESS: CHAIRMAN DDESB ALEX VA//DDESB-IK//

TELEPHONE: AV 221-0891 or (703) 325-0891

Office of the Assistant Secretary of the Army

ATTN: SAILE-ESOH WASH DC 20310-0103

MESSAGE ADDRESS: HQDA WASH DC//SAILE-ESOH//

TELEPHONE: AV 225-7824 or (703) 695-7824

HQDA

Director of Army Safety ATTN: DACS-SF WASH DC 20310-0200

> MESSAGE ADDRESS: HQDA WASH DC//DACS-SF// TELEPHONE: AV 225-7292 or (703) 695-7292

HQDA

Deputy Chief of Staff for Logistics

ATTN: DALO-TSP WASH DC 20310-0541

> MESSAGE ADDRESS: HQDA WASH DC//DALO-TSP// TELEPHONE: AV 224-4083 or (703) 694-4083

HQDA

Army Operations Center ATTN: MOCS-AOC WASH DC 20310-5050

MESSAGE ADDRESS: HQDA WASH DC//MOCS-AOC//

TELEPHONE: AV 227-0218 or (703) 697-0218

HQDA

Chief of Public Affairs ATTN: SAPA-ZA WASH DC 20310-1501

MESSAGE ADDRESS: HQDA WASH DC//SAPA-ZA// TELEPHONE: AV 227-4482 or (703) 697-4482

Commander

Military Traffic Management Command

ATTN: MT-SS 5611 Columbia Pike

Falls Church, VA 22041-5050

MESSAGE ADDRESS: CDR MTMC FALLS CHURCH VA//MT-SS//

TELEPHONE: AV 289-1951 or (703) 756-1951

Commander

U.S. Army Materiel Command

ATTN: AMCSF ALEX VA 22333-0001

> MESSAGE ADDRESS: CDR AMC ALEX VA//AMCSF// TELEPHONE: AV 284-9475 or (703) 274-9475

Commander

U.S. Army Armament, Munitions and Chemical Command

ATTN: AMSMC-TM/AMSMC-SF Rock Island, IL 61299-6000

MESSAGE ADDRESS: CRD AMCCOM ROCK ISL IL/AMSMC-TM/AMSMC-SF//

Figure 2-1. Emergency Addresses—Continued

TELEPHONE: AV 793-2989 or (309) 782-2989

Commander

U.S. Army Missile Command

ATTN: AMSMI-SF

Redstone Arsenal, AL 35898-5130

MESSAGE ADDRESS: CDR MICOM REDSTONE ARS AL//AMSMI-SF//

TELEPHONE: AV 746-2944 or (205) 876-2944

Commander in Chief Forces Command ATTN: FCJ1-SO

Ft. McPherson, GA 30330-6000

MESSAGE ADDRESS: CINC FORSCOM FT MCPHERSON GA//FCJ1-SO

TELEPHONE: AV 367-6839 or (404) 752-6839

Commander

U.S. Army Safety Center ATTN: CSSC-PR

Ft. Rucker, AL 36362-5363

MESSAGE ADDRESS: CDR USASC FT RUCKER AL//CSSC-PR//

TELEPHONE: AV 558-2660 or (205) 255-4273

Director

U.S. Army Defense Ammunition Center and School

ATTN: SMCAC-ES Savanna, IL 61074-9639

MESSAGE ADDRESS: DIR USADACS SAVANNA IL/SMCAC-ES//

TELEPHONE: AV 585-8903 or (815) 273-8903

Figure 2-1. Emergency Addresses

Appendix A References

Section I Required Publications

AR 50-5

Nuclear Surety. (Cited in para1-1b(1).)

AR 50–6

Chemical Surety. (Cited in para1-1b(2).)

AR 55-355

Military Traffic Management Regulation.(Cited in paras 1-1b(3), 1-4k, 2-3b(8),and 2-5b.)

AR 75-15

Responsibilities and Procedures for Explosives Ordnance Disposal. (Cited in para 2-5b.)

AR 190-11

Physical Security of Arms, Ammunition, and Explosives. (Cited inpara 2-2b.)

AR 385-40

Accident Reporting and Records. (Cited in paras1-1b(1),1-1b(2), and1-1b(3).)

AR 385-61

The Army Safety Program for Toxic Chemical Agents. (Cited inpara 1-1b(2).)

Section II

Related Publications

DOD Directive 6055.13

Transportation Accident Prevention and Emergency ResponseInvolving DOD Conventional Munitions and Explosives

Section III

Prescribed Forms

This section contains no entries.

Section IV

Referenced Forms

DD Form 836

Emergency Instructions for Motor Vehicle Drivers and InitialResponders

SF 1103

U.S. Government Bill of Lading

Glossary

Section I Abbreviations

AOC

Army Operations Center

ASA(I,L&E)

Assistant Secretary of the Army forInstallations, Logistics and Environment

CHEMTREC

Chemical Transportation Emergency Center

CINC

Commander in Chief

CONUS

continental United States

DCSLOG

Deputy Chief of Staff for Logistics

DCSOPS

Deputy Chief of Staff for Operations and Plans

DDESB

Department of Defense Explosives Safety Board

DOD

Department of Defense

DOT

Department of Transportation

EOD

Explosives Ordnance Disposal

FEMA

Federal Emergency Management Agency

FORSCOM

Forces Command

HODA

Headquarters, Department of the Army

MACOM

major Army command

MOU

Memorandum of Understanding

\mathbf{MTMC}

Military Traffic Management Command

NMC(

National Military Command Center

NRC

National Response Center

NTSB

National Transportation Safety Board

OSD

Office of the Secretary of Defense

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